

Digital Images of Prescriptions for Schedule 4 Medicines Fact Sheet and FAQ for Pharmacists

COVID-19 interim arrangements for prescriptions for Schedule 4 medicines in Tasmania: supporting the Commonwealth *Special Arrangement* for telehealth patients and healthcare professionals

Medicare Benefits Schedule (MBS) subsidised telehealth attendances have been introduced as a temporary measure in response to the impact of COVID-19.

On 7 April 2020 the Commonwealth Department of Health issued the *National Health (COVID-19 Supply of Pharmaceutical Benefits) Amendment (Expansion of Telehealth and Telephone Attendances) Special Arrangement 2020* to make the supply of Pharmaceutical Benefits Scheme (PBS) subsidised medicines to patients via telehealth more convenient and effective. The arrangement creates an **additional** method for prescriptions for Schedule 4 medicines to be supplied based on a digital image of the prescription provided to a pharmacist by the PBS prescriber for a limited time.

To complement the Commonwealth's changes to the rules for PBS-subsidised prescriptions, the Deputy Secretary of the Department of Health has approved under Regulation 46 of the *Poisons Regulations 2018* for prescribers who are authorised to issue prescriptions for Schedule 4 (restricted substances) to electronically issue such prescriptions directly to pharmacists as **digital images** under certain conditions. The prescriber issuing a prescription via a digital image under this Tasmanian approval must:

1. comply with the requirements of regulation 45(5) of the *Poisons Regulations 2018*, with the exception of the condition that the prescription be handwritten in ink; and
2. comply with the requirements of the *Tasmanian Electronic Transactions Act 2000*; and
3. record that the prescription was issued to a pharmacist as a digital image only; and
4. retain the original prescription for two years; and
5. produce the original prescription required to be retained, at the request of a Poisons Inspector appointed under section 23 of the *Poisons Act 1971*.

The approval **does not** apply to the prescribing of Schedule 4 declared restricted medicines (S4Ds) to which Section 36 of the *Poisons Act 1971* applies (*Poisons (Declared Restricted Substances) Order 2017*) and **does not** apply to the prescribing of Schedule 8 narcotic medicines.

The Tasmanian approval has been issued in response to the COVID-19 pandemic and complements the Commonwealth's time-limited telehealth special arrangement. The approval commenced on 15 April 2020 and continues **in force until midnight 31 December 2021 unless revoked earlier**.

What does this approval mean for pharmacists?

This time-limited approval enables pharmacists to supply Schedule 4 medicines to patients where a prescriber sends a signed digital image of a prescription during the COVID-19 pandemic and for these digital images to be considered legal prescriptions. The approval has been issued to provide an **additional method for prescription supply** to support the expansion of telehealth attendances by the Commonwealth and make the supply of medicines more convenient and effective.

How would dispensing a prescription using a digital image look in a 'typical' practice setting?

1. A prescriber creates an original prescription including all required details under Regulation 45(5), during a telehealth consultation.
2. This prescription must be signed by the prescriber using a valid signature, which may include an electronic signature. Prescriptions that are not signed cannot be dispensed.
3. This prescription must be annotated to state that it is a digital image of the prescription. In this case, no original paper prescription is required to be sent by the prescriber to the dispensing pharmacy.
4. The prescriber then ensures a clear digital copy of the entire signed prescription (a digital image such as a photo or pdf including the barcode, where applicable) is sent directly to the patient's nominated pharmacy.
5. The paper prescription and digital image of the prescription **must not** be supplied to the patient.
6. The prescriber must make a record that the digital image of the prescription has been sent directly to the pharmacy, noting the particulars of the pharmacy and method of transmission.
7. The prescriber must retain the original prescription for a period of two years for audit and legislative compliance purposes.

Why do prescribers need to record that the prescription was issued to a pharmacist as a digital image? How do prescribers do this?

In the event of audit and compliance actions by a Poisons Inspector in either a medical practice or pharmacy, recording that a prescription has been issued to the pharmacist as a digital image is required to verify accountability for the authorisation to supply without the supply of the original paper prescription under this approval. It is recommended that prescribers record on the original prescription and their clinical system, where and how they have transmitted the digital image of the prescription. Failure to annotate a prescription to state that it is a digital image of the prescription signals to a pharmacist that the request is an emergency instruction under Regulation 47 and would require the original paper prescription to be provided to the pharmacist. This process requires a pharmacist to record the supply of the medicine in their clinical dispensing software differently whilst they await supply of the original paper prescription.

What happens at the pharmacy?

Once the patient's nominated pharmacy has received the digital image of the prescription, the pharmacist can supply the prescribed Schedule 4 medicine(s) to the patient. Existing obligations for pharmacists to keep records of all supplies of scheduled medicines have not changed. The annotation provided by the prescriber on the prescription noting the digital image is to be used for supply informs a pharmacist that they will not receive a hard copy prescription and enables a pharmacist to record the dispensing event normally. It is recommended that pharmacists record in their dispensing system when they have made a supply based on the digital image of a prescription sent from a prescriber.

What about if repeats are authorised on the digital image of the prescription?

If a digital image of a prescription for a Schedule 4 medicine is issued with repeats, the Commonwealth requires that all remaining repeats are retained and supplied at the original dispensing pharmacy.

How does this affect existing paper prescriptions and repeats?

Patients with existing paper prescriptions or repeats who are confined to their homes will not be able to use this method to send a digital copy to the pharmacy in place of the paper prescription. If this is the case, patients may seek a telehealth consultation with their prescriber, who may choose to send a digital image of a new prescription to the patient's nominated pharmacy for supply.

Do prescribers need to sign prescriptions issued as a digital image?

Yes. Prescriptions must be signed by the prescriber before legal supply can occur. This is a requirement of Regulation 45(5) and provides verifiable confirmation to a pharmacist of a prescriber's intentions.

How does a pharmacist verify a prescription is authentic?

The introduction of the Commonwealth's special arrangement has resulted in the reduction of tangible features available on paper prescriptions for pharmacists to verify the authenticity of a prescription. Potentially there are also new practical methods a prescriber may utilise to send a digital image of a prescription to a pharmacist. These circumstances may create practice ambiguity for prescribers and pharmacists. Provided the digital image of the prescription meets the requirements of this approval, the method a pharmacist utilises to verify a prescription's authenticity is a practice issue. It is recommended that pharmacists and prescribers collaborate to establish mutually beneficial systems that are secure, effective and ultimately provides safe ongoing care to patients.

Are there any storage and retrieval requirements for pharmacists?

The pharmacist is required to retain the digital image of the prescription for a period of two years for audit and legislative compliance purposes.

Does this approval apply to Schedule 8 and Schedule 4D medicines?

No. The use of a digital image of the prescription for these medications is not approved in Tasmania. Medicines classified as Schedule 8 (eg oxycodone, morphine) or Schedule 4D (eg diazepam, Panadeine Forte®) are not included in the approval under Regulation 46. Prescribers are required to use the established legal methods of authorising supply of S8 and S4D medicines to pharmacists in case of emergency (eg phone or fax instruction), followed by the legal requirement for the paper prescription to be sent to the pharmacy within five days of authorising the emergency supply.

The decision to limit this approval to Schedule 4 medicines is due to the exclusion of these high-risk medicines from the Commonwealth special arrangement, and the absence of a robust Council of Australian Governments endorsed framework which would ensure a secure industry-standard applies to this prescribing method to mitigate the risk of fraudulent activity.

Does this approval allow my dispensing software to electronically receive prescriptions under the Australian Electronic Prescribing Conformance Framework?

No. Software that has been developed to generate, transmit and receive prescriptions via the Australian Electronic Prescribing Conformance Framework must attain a Conformance ID from the Australian Digital Health Agency (ADHA) and an approval under the *Poisons Act 1971* from the Secretary of the Tasmanian Department of Health. The Commonwealth and ADHA are currently working with software vendors to fast track the implementation of this framework.

Why does this approval have an expiry of 31 December 2021?

This approval has been issued in response to the COVID-19 pandemic and complements the Commonwealth's time-limited telehealth special arrangement. This approval may be revoked sooner should the COVID-19 pandemic subside or if the Commonwealth instrument is rescinded.

Is sending a digital image of a prescription for Schedule 4 medicine to a pharmacy available to hospital prescribers?

Yes. The same requirements detailed above apply for supply of Schedule 4 medicines made from a digital image sent from a prescriber in a hospital.

What if a pharmacist suspects they have been supplied with a suspicious or fraudulent digital image of a prescription?

Any fraudulent or inappropriate practice should be reported with documentary evidence to Tasmanian Police, Drug Investigation Services, and Pharmaceutical Services Branch.

More information

For questions regarding the fast tracking of the Australian electronically transmitted prescription system framework or extended telehealth measures please contact the Commonwealth Department of Health. For questions regarding the Tasmanian poisons legislation please contact Pharmaceutical Services Branch on the details above.